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## Conference of the Parties

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Agenda item 4

**Preparations for the implementation of the Paris Agreement and the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement**

## **Preparations for the implementation of the Paris Agreement and the first session of the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement**

### **Proposal by the President**

#### **Draft decision -/CP.24**

*The Conference of the Parties,*

*Recalling* the Paris Agreement, adopted under the Convention,

*Also recalling* decisions 1/CP.21, 1/CP.22, 1/CP.23, 1/CMA.1 and 3/CMA.1,

*Further recalling* decisions 6/CP.1, 6/CP.2, 25/CP.7, 5/CP.13, 12/CP.20 and 10/CP.21,

*Recalling*, in particular, decision 1/CP.21, paragraph 91, in which the Ad Hoc Working Group on the Paris Agreement was requested to develop recommendations for modalities, procedures and guidelines in accordance with Article 13, paragraph 13, of the Paris Agreement, and to define the year of their first and subsequent review and update, as appropriate, at regular intervals, for consideration by the Conference of the Parties at its twenty-fourth session with a view to forwarding them to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement for consideration and adoption at its first session,

*Also recalling*, in particular, decision 1/CP.21, paragraph 98, in which it was decided that the modalities, procedures and guidelines of the enhanced transparency framework under the Paris Agreement shall build upon and eventually supersede the measurement, reporting and verification system established by decision 1/CP.16, paragraphs 40–47 and 60–64, and decision 2/CP.17, paragraphs 12–62, immediately following the submission of the final biennial reports and biennial update reports,

## I. Paris Agreement work programme

1. *Congratulates* Parties that have ratified, accepted, approved or acceded to the Paris Agreement;
2. *Expresses its appreciation* to the subsidiary and constituted bodies for their work on the implementation of the work programme under the Paris Agreement pursuant to decision 1/CP.21, 1/CP.22 and 1/CP.23;
3. *Reaffirms* that, in the context of nationally determined contributions to the global response to climate change, all Parties are to undertake and communicate ambitious efforts as defined in Articles 4, 7, 9, 10, 11 and 13 of the Paris Agreement with a view to achieving the purpose of this Agreement as set out in its Article 2;
4. *Decides* to forward the following draft decisions for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at the third part of its first session:<sup>1</sup>

*Matters relating to Article 4 of the Paris Agreement and paragraphs 22–35 of decision 1/CP.21*

- (a) Draft decision -/CMA.1 titled “Further guidance in relation to the mitigation section of decision 1/CP.21” (FCCC/CP/2018/L.22);
- (b) Draft decision -/CMA.1 titled “Modalities and procedures for the operation and use of a public registry referred to in Article 4, paragraph 12, of the Paris Agreement” (FCCC/CP/2018/L.8);
- (c) Draft decision -/CMA.1 titled “Modalities, work programme and functions under the Paris Agreement of the forum on the impact of the implementation of response measures” (FCCC/CP/2018/L.17);

*Matters relating to Article 6 of the Paris Agreement and paragraphs 36–40 of decision 1/CP.21*

- (d) Draft decision -/CMA.1 titled “Guidance on cooperative approaches referred to in Article 6, paragraph 2, of the Paris Agreement” (FCCC/CP/2018/L.24);
- (e) Draft decision -/CMA.1 titled “Rules, modalities and procedures for the mechanism established by Article 6, paragraph 4, of the Paris Agreement” (FCCC/CP/2018/L.25);
- (f) Draft decision -/CMA.1 titled “Work programme under the framework for non-market approaches referred to in Article 6, paragraph 8, of the Paris Agreement” (FCCC/CP/2018/L.26);

*Matters relating to Article 7 of the Paris Agreement and paragraphs 41, 42 and 45 of decision 1/CP.21*

- (g) Draft decision -/CMA.1 titled “Further guidance in relation to the adaptation communication, including, inter alia, as a component of nationally determined contributions, referred to in Article 7, paragraphs 10 and 11, of the Paris Agreement” (FCCC/CP/2018/L.21);
- (h) Draft decision -/CMA.1 titled “Modalities and procedures for the operation and use of a public registry referred to in Article 7, paragraph 12, of the Paris Agreement” (FCCC/CP/2018/L.9);

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<sup>1</sup> In addition to the draft decisions listed, draft decision -/CMA.1 titled “Common time frames for nationally determined contributions referred to in Article 4, paragraph 10, of the Paris Agreement” and draft decision -/CMA.1 titled “Ways of enhancing the implementation of education, training, public awareness, public participation and public access to information so as to enhance actions under the Paris Agreement” were forwarded by the Subsidiary Body for Implementation at its forty-ninth session (FCCC/SBI/2018/L.27) and at its forty-eighth session (FCCC/SBI/2018/9/Add.1, pp.5–6), respectively, for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at the third part of its first session.

(i) Draft decision -/CMA.1 titled “Matters referred to in paragraphs 41, 42 and 45 of decision 1/CP.21” (FCCC/CP/2018/L.14);

*Matters relating to Article 9 of the Paris Agreement and paragraphs 52–64 of decision 1/CP.21*

(j) Draft decision -/CMA.1 titled “Identification of the information to be provided by Parties in accordance with Article 9, paragraph 5, of the Paris Agreement” (FCCC/CP/2018/L.15);

(k) “Modalities for the accounting of financial resources provided and mobilized through public interventions in accordance with Article 9, paragraph 7, of the Paris Agreement”;<sup>2</sup>

(l) Draft decision -/CMA.1 titled “Matters relating to the Adaptation Fund” (FCCC/CP/2018/L.11);

*Matters relating to Article 10 of the Paris Agreement and paragraphs 66–70 of decision 1/CP.21*

(m) Draft decision -/CMA.1 titled “Scope of and modalities for the periodic assessment referred to in paragraph 69 of decision 1/CP.21” (FCCC/CP/2018/L.3);

(n) Draft decision -/CMA.1 titled “Technology framework under Article 10, paragraph 4, of the Paris Agreement” (FCCC/CP/2018/L.7);

*Matters relating to Article 13 of the Paris Agreement and paragraphs 84–98 of decision 1/CP.21*

(o) Draft decision -/CMA.1 titled “Modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement” (FCCC/CP/2018/L.23);<sup>3</sup>

*Matters relating to Article 14 of the Paris Agreement and paragraphs 99–101 of decision 1/CP.21*

(p) Draft decision -/CMA.1 titled “Matters relating to the global stocktake referred to in Article 14 of the Paris Agreement” (FCCC/CP/2018/L.16);

*Matters relating to Article 15 of the Paris Agreement and paragraphs 102 and 103 of decision 1/CP.21*

(q) Draft decision -/CMA.1 titled “Modalities and procedures for the effective operation of the committee to facilitate implementation and promote compliance referred to in Article 15, paragraph 2, of the Paris Agreement” (FCCC/CP/2018/L.5);

5. *Also decides* that the work of the Ad Hoc Working Group on the Paris Agreement conducted in accordance with decision 1/CP.21 has been completed;

## II. High-level ministerial dialogue on climate finance

6. *Welcomes* the third high-level ministerial dialogue on climate finance, convened in accordance with decision 3/CP.19, paragraph 13;

7. *Notes* that the dialogue highlighted progress in and remaining barriers to translating climate finance needs into action and enhancing developing countries’ access to climate finance;

<sup>2</sup> The outcome on “Modalities for the accounting of financial resources provided and mobilized through public interventions in accordance with Article 9, paragraph 7, of the Paris Agreement” is incorporated in chapter V of draft decision -/CMA.1 titled “Modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement” (FCCC/CP/2018/L.23).

<sup>3</sup> As footnote 2 above.

8. *Welcomes with appreciation* the pledges and announcements of Parties, including pledges to the Green Climate Fund, the Least Developed Countries Fund and the Adaptation Fund, and of international financial institutions, which provide further clarity to and predictability of climate finance flows to 2020;
9. *Also welcomes with appreciation* the 2018 Biennial Assessment and Overview of Climate Finance Flows of the Standing Committee on Finance, in particular its key findings and recommendations highlighting the increase in climate finance flows from developed country Parties to developing country Parties;<sup>4</sup>
10. *Notes* that the dialogue underscored the urgent need to scale up the mobilization of climate finance, including through greater engagement of the private sector, to increase finance for adaptation, and to align financial flows with the objectives of the Paris Agreement and the United Nations Sustainable Development Goals;
11. *Also notes* that the dialogue highlighted the recently initiated replenishment process of the Green Climate Fund as a clear opportunity for enhancing ambition, as well as the importance of transparency and predictability of climate finance, clear eligibility criteria for funding and strong national policy and regulatory frameworks to enhance the mobilization of and access to climate finance;
12. *Further notes* that the President of the Conference of the Parties at its twenty-fourth session will summarize the deliberations of the dialogue for consideration by the Conference of the Parties at its twenty-fifth session (November 2019) in accordance with decision 3/CP.19, paragraph 13;

### **III. Implementation and ambition**

13. *Notes with concern* the current, urgent and emerging needs related to extreme weather events and slow onset events in developing countries that are particularly vulnerable to the adverse effects of climate change;
  14. *Stresses* the urgency of enhanced ambition in order to ensure the highest possible mitigation and adaptation efforts by all Parties;
  15. *Recognizes* the urgent need to enhance the provision of finance, technology and capacity-building support by developed country Parties, in a predictable manner, to enable enhanced action by developing country Parties;
- Pre-2020*
16. *Emphasizes* that enhanced pre-2020 ambition can lay a solid foundation for enhanced post-2020 ambition;
  17. *Congratulates* Parties that have accepted the Doha Amendment to the Kyoto Protocol;
  18. *Underscores* the urgent need for the entry into force of the Doha Amendment and *urges* Parties to the Kyoto Protocol that have yet to ratify the Doha Amendment to the Kyoto Protocol to deposit their instruments of acceptance with the Depositary as soon as possible;
  19. *Welcomes* the 2018 stocktake on pre-2020 implementation and ambition, and *reiterates* its decision<sup>5</sup> to convene another stocktake at its twenty-fifth session;
  20. *Reiterates* its resolve to enhance the provision of urgent and adequate finance, technology and capacity-building support by developed country Parties in order to enhance the level of ambition of pre-2020 action by Parties, and in this regard *strongly urges* developed country Parties to scale up their level of financial support, with a concrete road map to achieve the goal of jointly mobilizing USD 100 billion annually by 2020 for mitigation and adaptation while significantly increasing adaptation finance from current levels and to further provide appropriate technology and capacity-building support;

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<sup>4</sup> FCCC/CP/2018/8, annex II.

<sup>5</sup> Decision 1/CP.23, paragraph 18.

*Post-2020*

21. *Also reiterates* its invitation<sup>6</sup> to Parties to communicate, by 2020, mid-century, long-term low greenhouse gas emission development strategies in accordance with Article 4, paragraph 19, of the Paris Agreement, and *welcomes* the strategies that have already been communicated;

22. *Further reiterates* its request<sup>7</sup> to those Parties whose intended nationally determined contribution pursuant to decision 1/CP.20 contains a time frame up to 2025 to communicate by 2020 a new nationally determined contribution and to do so every five years thereafter pursuant to Article 4, paragraph 9, of the Paris Agreement;

23. *Reiterates* its request<sup>8</sup> to those Parties whose intended nationally determined contribution pursuant to decision 1/CP.20 contains a time frame up to 2030 to communicate or update by 2020 the contribution and to do so every five years thereafter pursuant to Article 4, paragraph 9, of the Paris Agreement;

#### **IV. Special Report of the Intergovernmental Panel on Climate Change**

24. *Recognizes* the role of the Intergovernmental Panel on Climate Change in providing scientific input to inform Parties in strengthening the global response to the threat of climate change in the context of sustainable development and efforts to eradicate poverty;

25. *Expresses* its appreciation and gratitude to the Intergovernmental Panel on Climate Change and the scientific community for responding to the request of the Conference of the Parties and providing the Special Report on Global Warming of 1.5 °C,<sup>9</sup> reflecting the best available science;

26. *Welcomes* the timely completion of the Intergovernmental Panel on Climate Change Special Report on Global Warming of 1.5 °C in response to the invitation from Parties in decision 1/CP.21, paragraph 21;

27. *Invites* Parties to make use of the information contained in the report referred to in paragraph 25 above in their discussions under all relevant agenda items of the subsidiary and governing bodies;

28. *Requests* the Subsidiary Body for Scientific and Technological Advice to consider at its fiftieth session (June 2019) the report referred to in paragraph 25 above with a view to strengthening the scientific knowledge on the 1.5 °C goal, including in the context of the preparation of the Sixth Assessment Report of the Intergovernmental Panel on Climate Change and the implementation of the Convention and the Paris Agreement;

29. *Encourages* Parties to continue to support the work of the Intergovernmental Panel on Climate Change;

#### **V. Talanoa Dialogue**

30. *Recalls* its decision<sup>10</sup> to convene a facilitative dialogue among Parties in 2018 to take stock of the collective efforts of Parties in relation to progress towards the long-term goal referred to in Article 4, paragraph 1, of the Paris Agreement and to inform the preparation of

<sup>6</sup> Decision 1/CP.21, paragraph 35.

<sup>7</sup> Decision 1/CP.21, paragraph 23.

<sup>8</sup> Decision 1/CP.21, paragraph 24.

<sup>9</sup> Intergovernmental Panel on Climate Change. 2018. Global Warming of 1.5 °C: An IPCC Special Report on the impacts of global warming of 1.5 °C above pre-industrial levels and related global greenhouse gas emission pathways in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty. Available at <http://ipcc.ch/report/sr15/>.

<sup>10</sup> Decision 1/CP.21, paragraph 20.

nationally determined contributions pursuant to Article 4, paragraph 8, of the Paris Agreement;

31. *Expresses its appreciation* to the Presidents of the twenty-third and twenty-fourth sessions of the Conference of the Parties for their leadership in the organization, conduct and conclusion of the Talanoa Dialogue;

32. *Also expresses its appreciation* to the people of Fiji and the Pacific region for having brought into the UNFCCC process the tradition of Talanoa, whose purpose is to share stories, build empathy and generate trust;

33. *Acknowledges* that the Talanoa Dialogue was an inclusive and participatory process that incentivized exchanges between Parties and non-Party stakeholders following the Pacific tradition of Talanoa;

34. *Also acknowledges* that the Talanoa Dialogue took stock of the collective efforts of Parties in relation to progress towards the long-term goal referred to in Article 4, paragraph 1, of the Paris Agreement and provided information for the preparation of nationally determined contributions pursuant to Article 4, paragraph 8, of the Paris Agreement;

35. *Takes note* of the outcome, inputs and outputs<sup>11</sup> of the Talanoa Dialogue and their potential to generate greater confidence, courage and enhanced ambition;

36. *Recognizes* the efforts and actions that Parties and non-Party stakeholders are undertaking to enhance climate action;

37. *Invites* Parties to consider the outcome, inputs and outputs of the Talanoa Dialogue in preparing their nationally determined contributions and in their efforts to enhance pre-2020 implementation and ambition;

## **VI. Matters relating to the modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement**

38. *Decides* that, pursuant to decision 1/CP.21, paragraph 98, for Parties to the Convention that are also Parties to the Paris Agreement, the final biennial reports shall be those that are submitted to the secretariat no later than 31 December 2022, and the final biennial update reports shall be those that are submitted to the secretariat no later than 31 December 2024;

39. *Reaffirms* that, consistently with decision 1/CP.21, paragraph 98, for Parties to the Paris Agreement, following the submission of the final biennial reports and biennial update reports, the modalities, procedures and guidelines contained in the annex to decision -/CMA.1<sup>12</sup> will supersede the measurement, reporting and verification system established by decision 1/CP.16, paragraphs 40–47 and 60–64, and decision 2/CP.17, paragraphs 12–62;

40. *Also reaffirms* the reporting obligations under Articles 4 and 12 of the Convention;

41. *Decides* in this context that, for Parties to the Paris Agreement, the biennial transparency reports, technical expert review and facilitative, multilateral consideration of progress prepared and conducted in accordance with the modalities, procedures and guidelines referred to in paragraph 39 above shall replace the biennial reports, biennial update reports, international assessment and review, and international consultation and analysis referred to in decision 2/CP.17;

42. *Also decides* that, to fulfil national inventory reporting obligations under the Convention, Parties to the Paris Agreement submitting annual national inventory reports under the Convention shall use the modalities, procedures and guidelines for national inventory reports contained in chapter III of the annex to decision -/CMA.1 by the date that

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<sup>11</sup> For information on the outcome, inputs and outputs, see <https://talanoadialogue.com/>.

<sup>12</sup> Draft decision titled “Modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement”, proposed under agenda item 4 of the Conference of the Parties at its twenty-fourth session,

the reports are first due under the Paris Agreement, with the technical expert review to be conducted in accordance with the corresponding modalities, procedures and guidelines contained in chapter VII of the annex to decision -/CMA.1, in place of the greenhouse gas inventory reporting guidelines contained in the annex to decision 24/CP.19 and the review guidelines in the annex to decision 13/CP.20, respectively, including in years in which a biennial transparency report is not due under the Paris Agreement;

43. *Further decides* that, with respect to the reporting and review of national communications under the Convention every four years, starting from the date that reports are first due under the Paris Agreement:

(a) Parties may submit their national communication and biennial transparency report as a single report in accordance with the modalities, procedures and guidelines included in the annex to decision -/CMA.1 for information also covered by the national communication reporting guidelines contained in, as applicable, decisions 4/CP.5 and 17/CP.8;

(b) In addition, Parties shall include in the report:

(i) Supplemental chapters on research and systematic observation and on education, training and public awareness, in accordance with the guidelines contained in, as applicable, decisions 4/CP.5 and 17/CP.8;

(ii) For those Parties that have not reported under chapter IV of the annex to decision -/CMA.1, an additional chapter on adaptation, in accordance with the relevant guidelines contained in, as applicable, decisions 4/CP.5 and 17/CP.8;

(c) For those Parties whose national communications are subject to review under decision 13/CP.20, the review shall be conducted in accordance with the relevant guidelines contained in chapter VII of the annex to decision -/CMA.1, and shall also include a review of the information submitted under paragraph 43(b) above, in accordance with relevant guidance in decision 13/CP.20, as applicable;

44. *Reiterates* that for Parties to the Convention that are not Parties to the Paris Agreement, reporting obligations under Articles 4 and 12 of the Convention and existing measurement, reporting and verification arrangements under the Convention shall continue to apply, in accordance with relevant decisions, as applicable, and *decides* that, to enhance comparability of information, those Parties may use the modalities, procedures and guidelines contained in the annex to decision -/CMA.1, as well as the information referred to in paragraph 43(b) above with respect to national communications, to meet their reporting commitments under Articles 4 and 12 of the Convention, in lieu of guidance adopted under the Convention;

45. *Decides* that the technical annex referred to in decision 14/CP.19, paragraph 7, containing modalities for measuring, reporting and verifying the activities referred to in decision 1/CP.16, paragraph 70, shall be submitted as an annex to the biennial transparency report;

46. *Also decides* that the technical analysis referred to in decision 14/CP.19, paragraph 11, containing modalities for measuring, reporting and verifying the activities referred to in decision 1/CP.16, paragraph 70, shall be carried out concurrently with the technical expert review under Article 13 of the Paris Agreement;

## VII. Leaders' Summit

47. *Welcomes* the participation of Heads of State and Governments in the Leaders' Summit convened in Katowice, Poland, on 3 December 2018;

48. *Notes* the Solidarity and Just Transition Silesia Declaration,<sup>13</sup> which recognizes the need to take into account the imperatives of just transition of the workforce and the creation of decent work and quality jobs;

## **VIII. United Nations Climate Summit in 2019**

49. *Welcomes* the initiative of the United Nations Secretary-General to convene a Climate Summit in 2019;

50. *Calls on* Parties to participate in the Summit and to demonstrate, through such participation, their enhanced ambition in addressing climate change;

## **IX. Administrative and budgetary matters**

51. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in this decision;

52. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.

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<sup>13</sup> <https://cop24.gov.pl/presidency/initiatives/just-transition-declaration/>